STATE OF HAWAII
CORRECTIONS POPULATION MANAGEMENT COMMISSION
919 Ala Moana Boulevard
Honolulu, Hawaii 96814
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CORRECTIONS POPULATION MANAGEMENT COMMISSION
Meeting Minutes
Wednesday, September 21, 2011
Department of Public Safety

Present:  Jodie F. Maesaka-Hirata, Director, PSD, CPMC Chair
          The Honorable Steve S. Alm, Judge, First Circuit Court
          Timothy Ho, Chief Deputy Public Defender, Office of the Public Defender
          The Honorable Will Espero, Senator, Hawaii State Legislature
          Keith Kaneshiro, Prosecuting Attorney, Department of the Prosecuting Attorney
          Sam Kanagusuku, Golden Castle Foundation
          Rich Stacey, Deputy Attorney General, Department of the Attorney General (AG)
          Bill A. Mitchell, Salvation Army ATS
          Cheryl Marlow, Administrator, Adult Probation, First Circuit Court
          Bert Matsuoka, Chairman, Hawaii Paroling Authority

Absent:   Louis Kealoha, Chief of Police, Honolulu Police Department
          The Honorable Henry Aquino, Representative, Hawaii State Legislature
          David Heaukulani, Ph.D.

Staff:    Rosalina Aipopo, Administrative Assistant, PSD
          Joy Windham, Program Specialist, PSD

Guests:  Joe W. Booker, Jr., Deputy Director for Corrections, PSD
          Michael Hoffman, Institutions Division (ID) Administrator, PSD
          Max Otani, Intake Service Center (ISC) Division Administrator, PSD
          Nathan Foo, Interagency Council on Intermediate Sanctions (ICIS) Coordinator, ICIS
          Darin Kawazoe, Statewide Reentry Coordinator, PSD
          Julie Ebato, Grants & Planning Branch Chief, Department of the AG
          Wes Mun, Health Care (HC) Division Administrator, PSD
          Rhonda Sasaki, Inmate Classification (IC) Officer, PSD
          Kanoe Kanagusuku, Golden Castle Foundation
          Martha Torney, Deputy Director for Administration, PSD
          Kat Brady, Coordinator, Community Alliance on Prisons
          Toni Schwartz, Public Information Officer, PSD
          Rob Shikina, Reporter, Honolulu Star Advertiser
          Peter Gellaty, President, Network Media

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1. **Opening:**

- Judge Alm called the meeting to order at about 1:00 PM.
  - The following handouts were distributed to CPMC members and guests:
    - CPMC Meeting Minutes for August 5, 2010 and November 10, 2010
    - PSD Weekly Population Report dated November 1, 2010
    - California Hope pilot program
  - Judge Alm asked members to review the Meeting Minutes for August 5, 2010 and November 10, 2010.
  - Judge Alm asked all members and guests to introduce themselves.
  - Judge Alm provided a background of CPMC.
    - CPMC has been operating since the mid 1990’s and has 2 principle goals:
      - Look at the number of people (e.g. overcrowding) in-custody.
      - Look at any issues or innovative programs that could reduce the number of people in prison.
    - Sending people to the mainland for incarceration in the mid 1990’s was thought to be a short-term solution for overcrowding, but became a part of the landscape.
    - There has never been funds provided to staff CPMC.
    - CPMC should meet quarterly to discuss the issues.
  - Mr. Gellatly commented that he was saddened to read the November 10, 2010 Meeting Minutes and see so much resistance to the introduction of the HOPE Program within the parole system.
  - Judge Alm discussed California Parole’s "Honest Opportunity Parole":
    - He has been working with California for about a year.
    - Sacramento started this pilot program based on HOPE, and are getting good results.
    - California has 110,000 on parole and 70% are revoked/sent back to state prison.
    - California lost a U.S. Supreme Court case, and must reduce their number of prisoners by 30,000.
    - California has a Parole Administrator who has the Judge’s role and gives up to 90 days jail consecutively, with no attorneys involved.
    - It is critical for the offender to think they are treated fairly.
    - There are limits to their sanctions.
  - The August 5, 2010 and November 10, 2010 CPMC Meeting Minutes were approved.
  - Judge Alm said the new administration has examined the statute related to CPMC, and realized the Governor appoints the CPMC Chair.
- Judge Alm turned the meeting over to Director Maesaka-Hirata, who Governor Abercrombie appointed as the CPMC Chair.

2. **New Business:**

- Director Maesaka-Hirata discussed the following:
  - Thanked everyone for coming.
  - Apologized for the delays (e.g. new administration, Justice Reinvestment) in reconvening.
  - Acknowledged Ms. Brady and Carrie-Ann Shirota for pushing the Justice Reinvestment Initiative (JRI) forward.
  - Hawaii is 1 of 17 states selected to participate with JRI.

- Director Maesaka-Hirata asked Mr. Kawazoe to provide an update on Reentry Office:
  - Mr. Kawazoe was hired in February 2011 to start PSD's reentry services office.
  - Reentry encompasses programs that deal with the offender going through PSD's system.
  - Reentry has been staffing JRI.

- Mr. Kawazoe reported the following:
  - Garret Takahashi and he have a background of primarily working with substance abusing offenders for the past 20+ years.
  - It was a call to action to continue the work on all the synergy around reentry efforts that have been going on in PSD and throughout the criminal justice system.
  - Accomplishments over the past 6 months:
    - Launched the Justice Conference that was held in June
      - 250 community and criminal justice representatives were invited to see the unveiling of what JRI has been working on in Hawaii
      - PSD's blueprint for reentry
      - Dr. Latessa spoke about evidence-based practices.
      - Participants provided feedback to PSD on how reentry can be improved specifically for corrections.
    - Concentrating on some of the victim's advocacy issues
      - Working closely with national victim advocate Anne Seymour
      - Upcoming restitution training conference that will be held at PSD
✓ Staffing the JRI Initiative: Ms. Aipopo and he are coordinating various meetings throughout the entire State for The Council of State Government representatives in Hawaii.

✓ 20 corrections representatives met and put together PSD's blueprint for reentry for the next 24 months

  o Outside consultant facilitated this meeting
  o Strategic Plan is about completed, and will presented at the next Legislative Session

▪ Judge Alm said that JR has been going on around the country for the last several years.

  ➢ PEW Trusts has been working with a bunch of states.
  ➢ Texas is one of the best examples: In 2006-7, Texas had to decide to build more prisons or look at alternatives. Texas could not afford to build 17 new prisons; so, instead they built halfway houses and treatment programs. Texas has the 2nd largest prison population. Texas has not had an increase in crime, yet has reduced their cost for prisons by choosing the alternative route.
  ➢ PEW looks to see "what are the drivers" for prison populations (e.g. probations, parole, statutes).
  ➢ PEW will make recommendations (e.g. change practices or statutes) to shrink the prison population, save money, but protect public safety at the same time.
  ➢ If the number of people that go to prison is reduced and money is saved, then a portion of that money can be reinvested into the system (e.g. more probation or parole officer, more substance or mental health treatment).
  ➢ Director Maesaka-Hirata, Senate President Tsutsui, and he (3 Branches of Government) are Co-Chairs for the JRI Working Group who will be meeting next Wednesday.
  ➢ JRI is in the informational, gathering stage.
  ➢ A lot of states that are tough on crime are doing this.
  ➢ About 6 weeks ago, Kentucky had been doing JR for about a year, and changed statute related to penalties, as a result of JR.
  ➢ It's getting people to think about the concept that you can be tough on crime, but smart on crime at the same time.

▪ Director Maesaka-Hirata asked Mr. Mun to provide an update on MH Division related to the inmate population.

▪ Mr. Mun reported the following:

  ➢ PSD has been working on the DOJ Settlement Agreement for the past 5 years for the mental health services at OCCC and throughout the system.
  ➢ When DOJ first came to OCCC, there were about 8 mental health staff, and now there are about 25 mental health staff based on the DOJ recommendation.
There is now treatment, specialized housing units, and programming for mentally ill that was not possible prior to the DOJ visit.

- Director Maesaka-Hirata asked Mr. Otani to provide an update on ISC.
- Mr. Otani reported the following:
  - Focusing on trying to get people out of jail
  - ISC has a diversion program at District Court.
    - Interview defendants held at HPD
    - Try to divert defendants from going to jail
  - Working with reentry efforts

- Director Maesaka-Hirata asked Ms. Sasaki to provide an update on IC.
- Ms. Sasaki reported the following:
  - PSD implemented a validated classification system in August 2010.
    - Consultant redesigned the classification instrument for jail and prison
    - Provides accurate custody distributions
    - Automated, collects data, behavior driven instead of time driven
    - Case management/program component
    - Entire system is almost converted to the redesign
    - Looks at assessed behavior over time
    - Risk is based on violence and the number of misconducts that the offender engaged in
    - In the process of revalidating the system

- Director Maesaka-Hirata asked if Mr. Hoffman if he had anything to add related to ID and the population, but he did not.
- Director Maesaka-Hirata said the Governor has made it very clear that he wants to return the inmates to the State of Hawaii.

- PSD has returned over 500 inmates to participate in community reentry programs.
- Once the renovation projects are done, the inmate population on the mainland will decrease.

- Director Maesaka-Hirata asked Mr. Matsuoka what HPA has been doing to address the population issues.
- Mr. Matsuoka reported the following:
  - New parole board, but 2 members are experienced
  - HPA is looking at outside, appropriate, alternative programs for offenders

- Senator Espero asked that Director Maesaka-Hirata stick to the agenda.
- Director Maesaka-Hirata opened discussion to collapse CPMC and Reentry
Taskforce into ICIS pilot for one year:

- Senator Espero said CPMC and Reentry Commission was created through HRS. ICIS was created through the Judiciary. HRS cannot be overridden.
- Mr. Gellatly said nothing has been accomplished in the 10 years that he's been a CPMC member. CPMC has no accountability. CPMC mission is clear.
- Ms. Brady said that the closure of Kulani Correctional Facility should have been discussed at CPMC.
- Mr. Kaneshiro said CPMC cannot be collapsed because it has different functions and goals, deals with a different branch of government, and there are problems with accountability. CPMC was created with a legislative mandate.

- Members decided that CPMC and Reentry Taskforce should not be collapsed.
- Ms. Aipopo will send an electronic Survey Monkey out requesting the top 3 goals for CPMC from all members.
- Judge Alm provided an update on HOPE Probation:
  - California and Washington have started a HOPE pilot program.
  - Maui, Big Island, and Kauai Counties have HOPE Probation.

- Director Maesaka-Hirata discussed the PSD Weekly Population Report:
  - Inmate population appears high because of the energy saving re-roofing projects at WCCC, HCF, and OCCC.

- Dep-C Booker Jr. said that Kulani will not reopen until 2015.
  - EIS study will probably have to be completed since it’s been over a year since PSD has vacated Kulani
  - Looking at turnkey to Kulani in July 2014, and inmates return to Kulani January 2015
  - DCD must find a place for the kids.

- Director Maesaka-Hirata said HPA will seek to make the Parole Board's positions full-time.
- Senator Espero said the Legislature would like to see a Master Plan (Don't worry about cost/funding.) for returning inmates to the State of Hawaii.

- Director Maesaka-Hirata said a draft will be completed in January 2012.

- Director Maesaka-Hirata introduced Public Information Officer Toni Schwartz. Ms. Schwartz will be responsible for the creation of a quarterly PSD Newsletter.
3. **Suggestions for agenda items for next meeting:**
   - Approve CPMC Meeting Minutes for September 21, 2011
   - PSD Weekly Population Report
   - Specific goals for CPMC
   - Update on Hope Probation

4. **Closing:**
   - Meeting was adjourned at about 2:45 PM.

5. **The next meeting was set for Wednesday, December 14, 2011 at 1:00 PM.**
No minutes available for the CPMC meeting that was held on December 14, 2011 because the recording of that CPMC meeting was inadvertently deleted.
CORRECTIONS POPULATION MANAGEMENT COMMISSION (CPMC)
Meeting Minutes
Wednesday, May 16, 2012
Department of Public Safety (PSD)

Present: Jodie F. Maesaka-Hirata, Director, PSD, CPMC Chair
        The Honorable Steve S. Alm, Judge, First Circuit Court
        The Honorable Will Espero, Senator, Hawaii State Legislature
        Sam Kanagusuku, Golden Castle Foundation
        Diane Taira, Supervising Deputy Attorney General, Department of the Attorney
        General (AG)
        William A. Mitchell, Salvation Army ATS
        Cheryl Marlow, Administrator, Adult Probation, First Circuit Court
        Bert Matsuoka, Chairman, Hawaii Paroling Authority
        David Keaukulani, PhD, UH-Hilo

Absent: Louis Kealoha, Chief of Police, Honolulu Police Department
        The Honorable Henry Aquino, Representative, Hawaii State Legislature
        Keith Kaneshiro, Prosecuting Attorney, Department of the Prosecuting Attorney
        Timothy Ho, Chief Deputy Public Defender, Office of the Public Defender

Staff: Rosalina Aipopo, Administrative Assistant, PSD
       Joy Windham, Program Specialist, PSD

Guests: Henry Curtis, Life of the Land
        Ted Sakai, Correctional Industries (CI) Advisory Committee
        Keith Kamita, Deputy Director for Law Enforcement
        Michael Hoffman, Institutions Division (ID) Administrator, PSD
        Max Otani, Intake Service Center (ISC) Division Administrator, PSD
        Wes Mun, Health Care (HC) Division Administrator, PSD
        Rhonda Sasaki, Inmate Classification (IC) Officer, PSD
        Deanna Espinas, CI Program Administrator, PSD
        James Wataru, CI Advisory Committee
        Kat Brady, Coordinator, Community Alliance on Prisons
        Toni Schwartz, Public Information Officer, PSD

"An Equal Opportunity Employer/Agency"
1. **Opening:**

   - Director Maesaka-Hirata called the meeting to order at about 1:00 PM.
     - The following handouts were distributed to CPMC members and guests:
       - Senate Bill 2776 SD2 HD2 CD1; HB 2515 HD3 SD2 CD1; Senate Bill 2866 SD1 HD2

   - Director Maesaka-Hirata acknowledged that this is the last CPMC meeting that she will be attending as PSD's Director because Mr. Ted Sakai will be the Interim Director.

   - Director Maesaka-Hirata said that she looks forward to working with Mr. Sakai, and that she'll be focusing on corrections.

   - Judge Alm thanked Director Maesaka-Hirata for all of her hard work as Director and continuing in corrections.

2. **Approval of Minutes**

   - Director Maesaka-Hirata advised that there are no minutes available for the CPMC meeting that was held on December 14, 2011 because the recording of that CPMC meeting was inadvertently deleted.

3. **Update on HOPE Probation:**

   - Judge Alm advised that this year, the Justice Department is sponsoring 4 replications of HOPE Probation in cities in Texas, Arkansas, Massachusetts, and Oregon. Randomized control trial studies are being conducted on these 4 cities.

   - Judge Alm said that his experience with Washington has been that they tend to marginalize Hawaii because they think, “Who cares” what’s being done in Hawaii, it’s exotic, everybody sits under palm trees, drinks mai tais, is nice to each other, and crime isn’t the same thing.

   - Judge Alm reported that there's been replications of HOPE in other cities, but it can’t be guaranteed that it's done exactly the right way.
     - HOPE Probation has been replicated in Alaska, Arizona (including 2 with juveniles), Indiana (Hoosier Opportunity Probation with Enforcement), and Federal (Honest Opportunity Probation with Enforcement).
     - There are HOPE Parole pilots in Sacramento and Seattle that have been going on for about a year.
Judge Alm expressed some concerns that the state of Washington passed a law saying that they want to bring swift and certain consequences statewide in probation.

- He is urging to start slow, start small, work out the “bugs,” and not do something statewide overnight because it’s just too much.
- HOPE Probation is now statewide in Hawaii, but Hawaii has 4 counties with HOPE and is a lot easier to do that.

 Judge Alm advised that Dianne Feinstein wrote an article for The Hill and talked about HOPE; The Guardian and The Wall Street Journal recently had articles about HOPE.

 Judge Alm said that HOPE is a simple idea, but takes a lot of work to get everyone organized.

- HOPE is the way he thinks probation ought to be run, and is “probation on steroids.”
- HOPE supports the probation officers (POs), and the POs who are doing this can’t imagine going back to a system where there were violations without consequences.

4. Update on ICIS:

Ms. Marlow provided an update on training:

- On July 24-27, 2012, an expanded officer safety Domestic Violence (DV) training for Probation and Parole will be conducted.
  - The first 2 days of training will focus on the advance supervision skills with DV offenders and will be funded through a VOWA grant.
  - The last 2 days of training will “train the trainers” and focus on officer safety simulation and will be funded through Project Safe Neighborhood.
- In April, Level of Service of Inventory-Revised (LSI-R) training was conducted on Kauai. In July, LSI-R training will be conducted on Oahu.
- In June, Cognitive (Cog) Training will be conducted on the Big Island. In November, Cog Training will be conducted on Oahu.
- In September, Motivational Interviewing (MI) training will be conducted on Oahu.

- Ms. Marlow reported that a research grant has been submitted to the National Institute of Justice through the Sex Offender Management Team (SOMT).
  - Seeking $204K for a 2 year period
  - Seeking to conduct research on the STABLE 2007, an intra-rater reliability study for rater drift with the sex offender population.

- Ms. Marlow advised that Judge (Shackley) Raffetto retired on April 30, 2012.
  - Judge Raffetto was an original member of ICIS (1 of 3 remaining original members of ICIS).
  - Mr. Sakai was an original member of ICIS.

- The research group presented the ICIS Policy Group a final score card, a
dashboard indicator analysis, that is available for viewing on the ICIS website.

- The Correctional Program Checklist (CPC) assessors will conduct 6 CPC assessments on programs this year.

5. **PSD Weekly Population Report:**

- Director Maesaka-Hirata reviewed the PSD Weekly Population Report dated May 7, 2012 (See handout).
  - The current inmate population in Hawaii is 3,824.
  - PSD is having significant increases with the jail population, and hopes that through the assessment process, through the Justice Reinvestment Initiative (JRI) bill, we can start to address some of this.
  - In regards to contracted facilities (Red Rock and Saguar), there are currently under 1,700 inmates on the mainland, which is significant for the last 18 months.

- Director Maesaka-Hirata hopes that the CPMC can start providing suggestions as PSD works through the Purchase of Service (POS) process for the JRI funds, in terms of programs or criteria that would benefit the risk/need factors of the inmates.

- Judge Alm said that he hopes that there will be discussions (e.g. rehire those layed off) with PSD and various treatment programs in regards to more monies being available for "treatment dollars" through the JRI.

6. **Update on 2012 Legislative Session:**

- Director Maesaka-Hirata thanked Senator Espero for his legislative efforts related to JRI, and thanked Ms. Brady for her efforts related to JRI.

- Director Maesaka-Hirata reviewed the various the various bills related to JRI: Senate Bill 2776 SD2 HD2 CD1; HB 2515 HD3 SD2 CD1; Senate Bill 2866 SD1 HD2 (See handouts.).
  - Chairman Matsuoka discussed the importance for HPA to increase the parole board from 3 to 5 members.
  - Director Maesaka-Hirata reported the changes related to victim restitution, and that an inmate's account is subject to a 25% deduction.
  - Director Maesaka-Hirata advised that the Crime Victim Compensation Commission, HPA, Probation, and PSD received various positions.
  - Director Maesaka-Hirata discussed PSD's reentry functions being taken from the ISC Division, and the creation of the Reentry Office.

- Senator Espero provided the following comments:
  - PSD now has tools and resources to do quite a bit (e.g. bring home the inmates) within the Governor's 8 years.
  - If the 1,600 mainland inmates are not back in Hawaii by 2017/2018, then we will have failed.
Capital Improvement Projects need to be funded.
- This has been a great legislative session (e.g. funding for Weed and Seed, task force for clean and sober homes).
- The groundwork has been laid, and now it's up to "us" to collectively make the improvements.
- Hopes the economy improves, and there are no problems with revenues in the future.
- Optimistic that PSD will be a big success for this Governor's administration.
- The Reentry Office is tied to the Reentry Commission.
- There's going to be a lot of pressure on reentry. Reentry is where we give the inmates help, so that the recidivism is lowered. If we don't do good rehabilitation/reentry, we just consider that revolving door. There's going to be a lot of focus on reentry.
- Hopes to provide more funding (e.g. treatment) for reentry in the future.
- Be creative in spending the $50M in Hawaii.

7. Other

- Chairman Matsuoka said that the ideas of treatment and rehabilitation are important; however, it goes beyond PSD, and extends to Labor and Mental Health.

- Director Maesaka-Hirata said that workforce development needs to be built up as part of the reentry process.

- Director Maesaka-Hirata discussed the pilot project at Women's Community Correctional Center for state identification cards.

- Mr. Kanagasuku said that we need to develop partnerships with the private sector to see how we can work with them, and prepare (e.g. Algebra I) the offenders to be marketable prior to release.

- Director Maesaka-Hirata advised that the CI Division will invite the Department of Labor Industrial Relations to the next CI Advisory Board meeting.

- Mr. Wataru provided the following comments:
  - Recommend that CI Division needs develop and provide a presentation to prospective employers, and offer an incentive (e.g. we will cover the offender's insurance for a year, or until satisfied) to hire offenders.
  - There is a risk in hiring an offender.

8. The next meeting is scheduled for Wednesday, July 11, 2012 at 1:00 PM.