December 24, 2019

The Honorable Ronald D. Kouchi,  
President and Members of the Senate  
Thirtieth State Legislature  
State Capitol, Room 409  
Honolulu, Hawaii 96813

The Honorable Scott K. Saiki, Speaker  
and Members of the House of  
Representatives  
Thirtieth State Legislature  
State Capitol, Room 431  
Honolulu, HI 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

For your information and consideration, I am transmitting a copy of the Corrections Program Services Division Annual Report on Criminal Offender Treatment, as required by §353G, Hawaii Revised Statutes. In accordance with Section 93-16, Hawaii Revised Statutes, I am also informing you that the report may be viewed electronically at: https://dps.hawaii.gov/wp-content/uploads/2019/12/Corrections Program Services Division Annual Report on Criminal Offender Treatment.pdf.

Sincerely,

Nolan P. Espinda  
Director

Enclosures
DEPARTMENT OF PUBLIC SAFETY
REPORT TO THE 2020 LEGISLATURE

HRS 353G-13 (c)
CRIMINAL OFFENDER TREATMENT ACT

Department of Public Safety
Corrections Program Services
November 2019
INTRODUCTION

The Department of Public Safety (PSD) is required to report on an annual basis to the Legislature and to the Governor, its findings concerning the need for and implementation of the various provisions of Chapter 353G, Hawaii Revised Statutes. The report must include information collected under HRS 353G-13 (c), subsection:

(a) Every assessment program, treatment program, correctional center or facility, and parole agency that provides services pursuant to this chapter or that otherwise supervises a person or issues an order pursuant to this chapter shall keep case specific records and aggregate data and statistics as may be required by the Department of Health and which shall be required by the statewide substance abuse treatment monitoring program under section 321-192.5, HRS. The Department of Public Safety shall collect data in accordance with HRS section 321-192.5 from any assessment program, treatment program, treatment provider, correctional center or facility, and parole agency that provide substance abuse treatment to persons served through public funds administered by the Department of Public Safety.

(b) The Department of Public Safety shall include in the contract with any treatment provider all criteria established by the Department of Health pursuant to HRS section 321-192.5 to determine whether the treatment provider is achieving success in treating individuals with substance abuse problems/dependencies.

(c) The Department of Public Safety, in conjunction with the Department of Health, shall report on an annual basis to the Legislature and to the Governor, its findings concerning the need for and implementation of the various provisions of this chapter. The report shall include information collected under subsection (a) and a synopsis of information or data necessary to determine the impact, utility, and cost benefits of the provisions of this chapter.

(d) The Department of Public Safety, in conjunction with the Department of Health, shall establish an advisory board that shall be comprised of judges, prosecutors, defense attorneys, adult probation officials, parole officials, correctional officials, representatives of assessment programs and treatment programs, and individuals working in licensed alcohol and other drug abuse treatment facilities who are past consumers of treatment services. The advisory board shall meet periodically to discuss the provisions, implementation, and evaluation of this chapter, and to make recommendations to the Department of Health.

URINALYSIS DRUG TESTING OF OFFENDERS

PSD's Drug Detection Program Policy COR.08.10 for offenders and defendants was established in order to standardize a statewide program to detect, control, and deter the unauthorized use and/or abuse of drugs and alcohol by adult offenders/defendants in order to support PSD's commitment to its policy of zero-tolerance for substance abuse.
Drug testing is conducted at all of PSD’s correctional centers, correctional facilities, community-based programs, and furlough programs. The general population at each facility is tested randomly at 5% per month in addition to having suspicion or cause to test the offenders. Offenders in community-based programs are tested a minimum of twice per month. Offenders in substance abuse treatment programs are tested a minimum of once per month.

During fiscal year July 1, 2018 through June 30, 2019, approximately 9,500 specimens were collected statewide using both immunoassay testing and rapid test cups. Each sample is tested for up to nine specific drugs, including, but not limited to, amphetamines, cocaine, opiates, cannabinoids (THC), and alcohol (ETG). Upwards of 72,000 individual tests for illicit drugs were completed. Both quantitative and qualitative testing yielded 349 positive results for illicit drug use, or 3.73% of all specimens, which is approximately 1% lower than last year. That means that more than 96% of the specimens collected were free from any illicit substances.

**SUBSTANCE ABUSE TREATMENT SERVICES**

**Outpatient Substance Abuse Treatment**

Women’s Community Correctional Center (WCCC), Halawa Correctional Facility (HCF), Kulani Correctional Facility (KCF), Waiawa Correctional Facility (WCF), Kauai Community Correctional Center (KCCC), and Maui Community Correctional Center (MCCC) provide Outpatient substance abuse treatment services through PSD’s Purchase of Service Contract with the Salvation Army.

Outpatient services utilize a cognitive-behavioral treatment component lasting approximately 44 hours, meeting at least once per week. An evidence-based, cognitive-behavioral therapy curriculum is utilized. Outpatient services are for inmates who are at low risk for criminal conduct and meet diagnostic criteria for substance abuse or dependence. Members of this group have had minimal disruption in their psychosocial or vocational functioning due to substance abuse. This level of service may also be appropriate (based on assessment) for inmates who have completed treatment programs in the community or during previous incarceration, but have not been able to consistently maintain their recovery.

For FY 2019, there were 254 new admissions and 274 successful completions.

**Intensive Outpatient Substance Abuse Treatment**

The Halawa Correctional Facility (HCF), Waiawa Correctional Facility (WCF), and the Kulani Correctional Facility (KCF) provide Intensive Outpatient (IOP) substance abuse treatment services. Services at HCF are provided through PSD’s Purchase of Service Contract with the Salvation Army.

The IOP consists of two- to three-hour group sessions, at least 3 days per week with accompanying individual counseling sessions as needed. The vendor utilizes a mix of the Change Companies’ Residential Drug Abuse Program and other organization resources which are evidenced based, cognitive-behavioral curricula. The duration of the program is approximately nine (9) months to completion. Each group is a closed-ended group, with a
maximum of fifteen (15) men per group. Assessment and treatment planning, individual and family counseling, and aftercare services are provided for each participant.

For FY 2019, there were 179 new admissions with 122 successful completions.

**Women’s Intensive Outpatient Treatment Services**

The Intensive Outpatient Treatment program for women consists of two- to three-hour group sessions, at least three days per week, with accompanying individual counseling sessions, as needed. Contracted staff of the Salvation Army Addiction Treatment Services team utilize the Change Companies’ Residential Drug Abuse Program, which is an evidenced-based, cognitive-behavioral curriculum. The duration of the program is approximately nine (9) months to completion. Each group is a closed-ended group with a maximum of fifteen (15) women per group. Assessment and treatment planning, individual and family counseling, and aftercare services are provided for each participant.

For FY 2019 there were 14 admissions and 13 successful completions.

**Residential Substance Abuse Treatment**

**Waiawa Correctional Facility (WCF)**

*KASHBOX* Therapeutic Community (TC): 52 beds, Operated by PSD’s Corrections Program Services-Substance Abuse Services Branch

*KASHBOX* is an intensive, long-term, TC treatment program lasting approximately twelve (12) months. In response to more complex cases, the duration may increase up to fifteen (15) months. It is for inmates diagnosed as substance abusers or substance dependent and who were assessed as being at high-risk for criminal conduct and recidivism.

Cognitive Behavioral Treatment and Social Learning Theory are combined to address criminal thinking and behaviors. The inmates work through an evidence-based, Residential Drug Abuse Program cognitive-behavioral curriculum. As the TC residents live and work together apart from the general population, they hold each other accountable to practice recovery skills and change their criminal thinking and behavior.

At the beginning of FY 2018, there were approximately 30 inmates in various stages of treatment within *KASHBOX*. During the period from July 1, 2018 to June 30, 2019, there were 57 new admissions and 35 successful completions.

**Women’s Community Correctional Center (WCCC)**

*Ke Alaula* Therapeutic Community (TC): 50 beds.

The program is operated by Hina Mauka through a purchase of service agreement with PSD, and is located within the WCCC. The program is an intensive, long-term, nine- to twelve-month therapeutic community. In response to more complex cases, the duration of the program may be extended, as appropriate, to meet the individual’s needs.
Cognitive Behavioral Treatment and Social Learning Theory combine to address criminal thinking and behavior. As the TC residents live and work together apart from the general population, they hold each other accountable to practice recovery skills and change their criminal thinking and behavior. Specialized services are also provided in the area of sexual and physical abuse, domestic violence, criminality, and other types of gender responsive issues.

At the beginning of FY 2018, there were approximately 40 inmates in the program. Between July 1, 2018 and June 30, 2019, there were 65 new admissions and 32 successful completions. The remaining inmates continued their participation in the program up to and beyond June 30, 2019.

**Oahu Community Correctional Center, Laumaka Work Furlough Center**

**Laumaka Bridge Program** is a 64-bed residential substance abuse reentry, work furlough program for inmates who have completed IOP or Residential substance abuse treatment while incarcerated and fall within the moderate- to high-risk range for recidivism. In March of 2015, the number of beds increased from 32 beds to the current 64 beds, with funding from the federal Bridge expansion grant. The program provides opportunities to practice social learning, cognitive, and recovery skills learned in treatment while transitioning to the community. Family therapy and job development services are provided as the inmate reconnects with family and community resources.

At the beginning of the July 1, 2018 to June 30, 2019 fiscal year, there were approximately 64 inmates participating within the Laumaka Bridge program. During that period, there were 109 new admissions and 71 successful completions.

**Women's Community Correctional Center**

**The Bridge Program** is a residential substance abuse, reentry, work furlough program for inmates who have completed IOP, or residential substance abuse treatment while incarcerated. The target population would be classified as moderate- to high-risk of recidivating. The program provides opportunities to practice social learning, cognitive, and recovery skills learned in treatment while transitioning to the community. Family therapy, psychological, and job development services are provided as the inmate reconnects with family and community resources.

During the July 1, 2018 to June 30, 2019 fiscal year, there were 27 new admissions and 29 successful completions. The daily average inmate participation was 12.

**Saguaro Correctional Center**

The Saguaro Correctional Center is contracted with CoreCivic under PSD’s Mainland Branch and offers Outpatient and Intensive Residential substance abuse treatment (Intensive Outpatient treatment in a Residential setting) for adult male offenders.

During the July 1, 2018 to June 30, 2019 fiscal year, there were approximately 305 new admissions and 205 successful completions recorded for both levels of treatment services combined. Detailed reports may be viewed in the Mainland Branch data reports.